



## Universal Service Administrative Company

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October 12, 2004

Ms. Marlene H. Dortch  
Federal Communications Commission  
Office of the Secretary  
c/o Capitol Heights Facility  
236 Massachusetts Avenue, NE, Suite 110  
Washington, DC 20002

RE: In the Matter of Requests for Review of Decisions of the Universal Service  
Administrator, Federal-State Joint Board on Universal Service, CC Docket No. 02-6

In re Orleans Parish School District – Form 471 Application Nos: 375921 (FRN  
1030088) and 378024 (FRN 1037187, 1037205, 1037211, 1037232, 1037242)

Administrator's Referral to Federal Communications Commission of Request for  
Extension of Funding Year 2003 Deadline for Potential Waiver and Remand of  
Request for Extension of Deadline for Implementation of Non-Recurring Services

Dear Ms. Dortch:

After thorough review, the Universal Service Administrative Company (USAC or Administrator) has completed its evaluation of the request for an extension of the Funding Year 2003 deadline for implementation of non-recurring services under the Schools and Libraries Universal Service Support Mechanism submitted by Orleans Parish School District (Applicant). Because it appears that USAC may be precluded from providing Applicant with a remedy under the circumstances presented, USAC respectfully refers Applicant's request for waiver to the Commission with a recommendation that the Commission consider granting the relief sought by Applicant.

Please note that the original request submitted by Applicant included an extension request for three Form 471 Application numbers. It was determined that USAC had the authority to grant the extension for 471 Application No. 378001 because the applicant met the criterion described in (1) below, namely, that the Funding Commitment Decision Letter was issued after March 1 of the funding year for which discounts are authorized. Concerning the two remaining Form 471 Application numbers, the extension request covers all FRN's with the exception of FRN 1029896 for Application No. 375921 and FRN 1037221 for Application No. 378024.

The circumstances giving rise to this request are as follows:

Under regulations governing the Schools and Libraries Universal Service Support Mechanism, applicants initially were required to complete installation of non-recurring services<sup>1</sup> by the close of the funding year for which support had been committed. In recognition of the fact that many schools and libraries required more time to install non-recurring services in order to make greater use of their universal service discounts, in June 2001 the Commission adopted a rule permanently extending the deadline for receipt of non-recurring services for certain qualified applicants from June 30 to September 30 following the close of the funding year. 47 C.F.R. §54.507(d).<sup>2</sup> The Commission also allowed applicants to seek an additional year, until September 30 of the year following the close of the funding year, if the applicant meets one of several criteria as determined by USAC. *Id.* The criteria are as follows:

- (1) The applicant's funding commitment decision letter is issued by the Administrator on or after March 1 of the funding year for which discounts are authorized;
- (2) The applicant receives a service provider change authorization or service substitution authorization from the Administrator on or after March 1 of the funding year for which discounts are authorized;
- (3) The applicant's service provider is unable to complete implementation for reasons beyond the service provider's control; or
- (4) The applicant's service provider is unwilling to complete installation because funding disbursements are delayed while the Administrator investigates their application for program compliance.

*Id.*

The Schools and Libraries Division of USAC issued Funding Commitment Decision Letters (FCDL) to Applicant for Funding Year 2003<sup>3</sup> on December 2, 2003. The *Permanent Extension Order* gives Applicant until September 30, 2004, 90 days following the close of the funding year, to complete the implementation of non-recurring charges associated with the FCDL. 47 C.F.R. §54.507(d). Applicant has petitioned USAC for an extension of the implementation deadline. Applicant has determined that it will not have

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<sup>1</sup> "Non-recurring" services are related to one-time charges associated with requests for discounted telecommunications service, Internet access or internal connections. "Recurring" charges are the regular billings, usually monthly, charged by service providers for telecommunications services and Internet access.

<sup>2</sup> See *Federal-State Joint Board on Universal Service*, CC Docket No. 96-45, Report and Order, FCC 01-195 (rel. June 29, 2001) (*Permanent Extension Order*).

<sup>3</sup> Funding Year 2003 of the Schools and Libraries Support Mechanism began on July 1, 2003 and will conclude on June 30, 2004.

sufficient time to complete the installation project for which funding was committed and has provided USAC with documentation requesting relief on these grounds.

In support of its request for an extension, Applicant has invoked the third criterion pursuant to which USAC may grant an extension of the deadline, i.e., that the service provider is unable to complete implementation for reasons beyond the service provider's control. *See* 47 C.F.R. §54.507(d)(3). The reason "beyond the service provider's control" cited by Applicant, however, is the fact that USAC issued the FCDL on December 2, 2003, which according to Applicant will prevent the implementation of non-recurring services prior to September 30, 2004.

Because USAC issued Applicant's FCDL *before* March 1, 2004, USAC is uncertain whether it can provide the relief sought by Applicant. This may be the case because the timing of USAC's FCDL may not be the kind of circumstance "beyond the service provider's control" within the meaning of 47 C.F.R. §54.507(d)(3) as contemplated in the *Permanent Extension Order*. In a situation such as this, where USAC issued the FCDL before March 1, USAC could be constrained from granting the extension sought by Applicant. Thus, USAC is seeking Commission guidance on this question.

If the Commission believes that pursuant to the *Permanent Extension Order* USAC does in fact have authority to grant the requested extension under the circumstances presented here by this Applicant and would have the authority to provide relief to similarly situated applicants in the future, then USAC respectfully requests that the Commission or Wireline Competition Bureau staff clarify that understanding.

Alternatively, however, if the Commission agrees with the reading of the *Permanent Extension Order* and 47 C.F.R. §54.507(d) set forth above, the facts as presented by Applicant have led the Administrator to conclude that, in the interest of fairness and administrative efficiency, the appropriate course of action is for USAC to transmit Applicant's extension request to the Commission with a request that the Commission consider granting a waiver of 47 C.F.R. §54.507(d) to extend the date by which the service providers associated with Applicant's FCDL must complete any non-recurring services to September 30, 2005. Should the Commission grant the requested extension, the Commission should remand this matter to USAC.

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We would be pleased to provide any additional information you may require and to answer any questions you may have about this matter.

Sincerely,

A handwritten signature in black ink, appearing to read 'D. Scott Barash', with a long horizontal line extending to the right.

D. Scott Barash  
Vice President and General Counsel

cc: Narda Jones, Chief, Telecommunications Access Policy Division,  
Wireline Competition Bureau, FCC  
George Watts, Orleans Parish School District